

California Public Utilities Commission Mitigation Monitoring, Compliance, and Reporting Program

Cleveland National Forest Power Line Replacement Projects

Compliance Status Report: 099

July 12, 2020

SUMMARY

The California Public Utilities Commission (CPUC) is responsible for overseeing implementation of the mitigation measures set forth in the Final Environmental Impact Report (FEIR)/Final Environmental Impact Statement (FEIS) for the Cleveland National Forest Power Line Replacement Projects. The CPUC has established a third-party monitoring program and adopted a Mitigation Monitoring, Compliance, and Reporting Program (MMCRP) to ensure that measures approved in the FEIR/FEIS to mitigate or avoid impacts are implemented in the field. This MMCRP status report is intended to provide a description of construction activities on the project, a summary of site inspections conducted by the CPUC's third-party monitors, the compliance status of mitigation measures required by the MMCRP, and anticipated construction activities. Photos of site observations are included in Attachment A of this report. A summary of the Notices to Proceed (NTP) and Minor Project Refinement Requests (MPRRs) are provided in Attachments B and C, respectively.

This compliance status report covers construction activities from June 29 through July 12, 2020.

MITIGATION MONITORING, COMPLIANCE, AND REPORTING

Site Inspections/Mitigation Monitoring

A CPUC third-party environmental compliance monitor (ECM) conducted site observations in areas under active construction, which included Transmission Lines (TL) 629A, TL 626 Conversion North (Circuit (C) 222), TL 626 Conversion South (C 79B), and C 440, and the associated staging/fly yards. Areas of active and inactive construction were observed to verify implementation of the mitigation measures stipulated in the project's MMCRP. Observations were documented using site inspection forms. Applicable applicant proposed measures (APMs) and mitigation measures (MMs) were reviewed for implementation in the field.

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Implementation Actions

During this reporting period along TL 629A, CPUC ECMs observed crews conducting overhead work, excavating trenches, and repairing an intercept. Along TL 626 Conversion North (C 222), CPUC ECMs observed crews letting down conductors for removal. Along TL 626 Conversion South (C 79B), CPUC ECMs observed crews installing rock in pole holes, pre-digging and screening a ground rod trench, trenching and installing grounding rods and wire, installing erosion control Best Management Practices (BMPs), removing and chipping vegetation, digging anchor excavations and direct-bury pole holes, and removing old poles. Along C 440, CPUC ECMs observed crews digging direct-bury pole holes and anchor excavations, removing and chipping vegetation, installing erosion control BMPs, installing grounding rods and wire, installing anchors, base paving, stripping and grinding asphalt, setting steel plates, potholing for underground utilities, installing and slurrying in conduits, excavating trenches, saw cutting, breaking rock, and removing a downed tree.

In accordance with APM AIR-01, vehicle idling was not observed along the rights-of-way. To prevent fugitive dust emissions during project activities, crews were observed applying water to prevent fugitive dust along unpaved access roads and in work areas in accordance with APM AIR-02. Haul trucks used for dirt export were observed utilizing load covers to prevent dust emissions in accordance with APM AIR-02 (see Photo 1 – Attachment A), and construction personnel were observed maintaining posted speeds of 15 miles per hour on unpaved access roads in accordance with APM AIR-03 and MM BIO-24. Construction crews were observed removing track-out from paved access roads in accordance with APM AIR-05.

Approved workspaces were observed delineated with staking and flagging, and work crews were observed adhering to work space limits and staying on approved access roads in accordance with MM BIO-1 (see Photo 2 – Attachment A). Workers were observed having completed the Worker Environmental Awareness Program (WEAP), as shown by project hard hat stickers in accordance with MM BIO-2. Biological monitors were observed surveying work areas for special-status plant and wildlife species prior to the commencement of construction (APM BIO-02) and conducting full-time monitoring of initial ground-disturbing activities, such as vegetation removal, in accordance with MM BIO-3, and monitoring all other construction activities to ensure compliance with mitigation measures, applicant proposed measures, and permit conditions in accordance with MM BIO-22. In accordance with MM BIO-14 and MM BIO-16, Environmentally Sensitive Area (ESA) signs and flagging were observed installed around areas with special-status species, and ESAs were observed being avoided by crews. Excavations were observed covered to prevent wildlife entrapment in accordance with MM BIO-23, and crews were observed containing trash at work areas in accordance with MM BIO-26. Avian biologists were observed conducting nesting bird surveys and were present to monitor bird nests during construction activities in accordance with the Avian Protection Plan/Nesting Bird Management Plan (APP/NBMP) and MM BIO-28.

CPUC ECMs observed cultural resource monitors, including archaeological and Native American monitors, monitoring construction activities that occurred within or adjacent to identified archaeological

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or cultural resource site boundaries in accordance with the Historic Properties Management Plan (HPMP), MM CUL-1, MM CUL-3, and APM CUL-04 (see Photo 3 – Attachment A). Cultural ESAs were marked to prevent construction access to areas with cultural and/or historical resources in accordance with the HPMP, and work crews were observed respecting cultural ESA boundaries.

In accordance with the Construction Fire Prevention/Protection Plan (CFPPP) (MM FF-1), San Diego Gas & Electric (SDG&E) and their construction contractors were observed communicating Fire Potential Index (FPI) and Project Activity Levels (PALs) to work crews at daily tailboard meetings, during which daily fire requirements and restrictions for work on private land and on National Forest System (NFS) land were discussed. All project-related vehicles and equipment were observed carrying the required set of fire tools (each set containing a 5-gallon backpack pump, round point shovel, Pulaski, and 2A10BC fire extinguisher). Construction crews were observed staging a set of fire tools within 50 feet of work activities as required by APM HAZ-04 and other tools as required by the CFPPP (see Photo 4 -Attachment A). Fire boxes were observed at staging yards and stocked with the required firefighting tools.

To prevent leaks and spills from being discharged into the soil in accordance with the Spill Response and Notification Plan (SRNP) and MM PHS-2, construction crews were observed implementing spill prevention BMPs, such as using drip pans under staged equipment and beneath equipment during mechanical work and refueling (see Photo 5 – Attachment A), staging spill kits at work sites, using doublewalled fuel tanks or implementing secondary containment beneath staged fuel tanks, covering containment that may contain hazardous materials during rain events, and cleaning up spills and disposing of contaminated soils in the designated and properly labeled hazardous waste barrels.

To prevent impacts to hydrology and water quality, site-specific sediment and erosion control BMPs were observed being implemented and maintained along project alignments in accordance with the project Erosion Control Plan (ECP), Stormwater Pollution Prevention Plan (SWPPP; MM HYD-1 and MM BIO-7), and APM HYD-09 (see Photo 6 – Attachment A).

Traffic control measures were observed being implemented in accordance with APM TRANS-01 through APM TRANS-05 during this reporting period.

In accordance with APM VIS-02, construction activities were observed being kept as clean and inconspicuous as practical.

Mitigation Measure Tracking

Mitigation measures applicable to the construction activities were verified in the field and documented in the CPUC's mitigation measure tracking database. A complete list of mitigation measures and applicant proposed measures is included in the FEIR/EIS in the Decision for the Power Line Replacement Projects, as adopted by the CPUC on May 26, 2016 (Decision D.16-05-038) and the MMCRP.

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Compliance Status

Three Level 1 Minor Deviations and one Level 2 Non-Compliance occurred during this reporting period.

SDG&E reported that on June 29, a CPUC third-party ECM observed tire tracks beyond the permitted right-of-way on TL 626 Conversion South. The tracks were north and west of P258586. Approximately 100 square feet of Cryptantha and non-native grass was impacted when the vehicle turned around. Native American and archaeological monitors surveyed the area and found no impacts. The incident was a violation of MM BIO-1 and resulted in a Level 1 Minor Deviation. Per SDG&E, the importance of adhering to work limits was stressed at the tailboard meeting.

SDG&E reported that on June 29, spoils were observed outside of the work boundaries at multiple locations on TL 626 Conversion South. Per SDG&E, no resources were impacted. A list of locations was sent to environmental and construction personnel for repairs. A construction crew was tasked with cleaning up the spoils and ensuring they are properly covered within the workspace. The incident was a violation of MM HYD-1 and resulted in a Level 1 Minor Deviation. Per SDG&E, the importance of sediment control was stressed at the tailboard meeting.

SDG&E reported that on July 7, a crew was observed drilling a direct-bury pole hole at P258522 on TL 626 Conversion South without the required fire tools (i.e., 150 gallons of water with a pump and hose) on site or a dedicated fire patrol. Environmental personnel notified the crew that because they were on U.S. Forest Service (USFS) land, a dedicated fire patrol and 150 gallons of water with a pump and hose were required to continue work at the site, per the Project's CFPPP. The on-site foreman for the crew radioed his manager, who told him that the crew could proceed with work, and the crew continued working. A CPUC third-party ECM asked the crew about the status of the dedicated fire patrol and one of the crew members incorrectly stated that the site was not on USFS land, per communication with the crew's manager.

Later in the morning on July 7, the same crew was observed working at P258520 on TL 626 Conversion South without the required fire tools or a dedicated fire patrol. On this second occasion, once notified of the requirements, the crew stopped work and waited for the required fire tools and personnel to arrive on site.

These incidents were out of compliance with the Project's CFPPP and resulted in a Level 2 Non-Compliance. Per SDG&E, a safety stand-down for all crews occurred on July 8; discussion topics included fire compliance requirements for the Project. Crews were released to resume work on the Project on July 10 after a formal corrective action plan was submitted to and reviewed by SDG&E. Additional corrective actions that environmental management has implemented for crews include distributing pole-designation charts (i.e., which poles are on and off of USFS land) to all crew leads, updating the Plan of the Day to include additional land ownership information, and posting additional signage indicating agency jurisdiction. When crews return to work, they will be given additional fire compliance briefings every day.

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SDG&E reported that on July 10, it was observed that an area of vegetation had been cleared along the footpath to P258516 and P258515 on TL 626 Conversion South. This area, which was approximately 5 feet by 50 feet, had been cleared outside the work limits at P258516. Instead of using wood stakes to denote the ESA, T-posts were spray-painted with green; this confused the vegetation-clearing crew because this type of staking normally denotes workspace limits. The cleared area consisted of black mustard (*Brassica nigra*) and non-native grasses; no special-status species plants were impacted. Native American and archaeological monitors surveyed the area and found no impacts. The incident was a violation of MM BIO-1 and resulted in a Level 1 Minor Deviation. Per SDG&E, the importance of adhering to work limits was stressed and the requirement for clear and accurate workspace delineations was reiterated at the tailboard meeting.

CONSTRUCTION SCHEDULE AND PROGRESS

SDG&E began construction activities associated with NTP-1 on September 23, 2016. All project activities are scheduled to be complete by 2020.

TL 682, TL 6957, TL 629C, and TL 6958

Completion pending final inspection and punch-list items. Approximately 99% complete.

TL 625C

During this reporting period, construction crews completed SWPPP punch-list close-out work. Approximately 99% complete.

TL 629A

During this reporting period, construction crews inspected and maintained sediment and erosion control BMPs, removed poles, and conducted overhead and wire-stringing operations. The estimated completion date is August 2020. Approximately 87% complete.

TL 6923

During this reporting period, construction crews conducted punch-list close-out work, clean-up activities, and removed foundations. The estimated completion date is August 2020. Approximately 99% complete.

TL 626 Conversion North (C 222)

During this reporting period, construction crews inspected and maintained sediment and erosion control BMPs, removed poles, conducted backfill operations, and performed overhead operations. The estimated completion date is August 2020. Approximately 79% complete.

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TL 626 RFS

During this reporting period, construction crews inspected and maintained sediment and erosion control BMPs, removed poles, and conducted overhead operations. The estimated completion date is December 2020. Approximately 22% complete.

TL 626 Conversion South (C 79B)

During this reporting period, construction crews installed sediment and erosion control BMPs; removed vegetation; installed signage; drilled and excavated for pole foundations; excavated for, assembled, installed, and removed poles; excavated for and relocated anchors; installed grounding rods; conducted backfill operations; removed spoils; and performed overhead and wire-stringing operations. The estimated completion date is December 2020. Approximately 20% complete.

C 440 Phase I

During this reporting period, construction crews inspected and maintained sediment and erosion control BMPs, excavated for pole installation, installed regulator banks, and conducted overhead work. The estimated completion date is August 2020. Approximately 98% complete.

C 440 Phase II

During this reporting period, construction crews inspected and maintained sediment and erosion control BMPs; removed and chipped vegetation; installed signage; excavated and drilled pole and anchor holes; installed poles, anchors, and grounding rods; installed regulator banks; potholed; saw-cut and ground asphalt; excavated for and installed conduit; poured concrete; and paved. The estimated completion date is December 2020. Approximately 6% complete.

C 79A

During this reporting period, construction crews inspected and maintained sediment and erosion control BMPs; maintained access roads; and conducted backfill and compaction operations. The estimated completion date is July 2020. Approximately 98% complete.

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ATTACHMENT A Photos



Photo 1: Project haul trucks were observed covering loads while traveling on public roadways along C440 Phase II in accordance with APM AIR-02.



Photo 2: A crew was observed removing vegetation at P258524 (C 79B) within clearly delineated work limits in accordance with MM BIO-1.



Photo 3: Cultural resources monitors were observed pre-digging and screening a ground rod trench along C 79B in accordance with the HPMP (MM CUL-1).



Photo 4: A full set of fire tools was observed within 50 feet of anchor excavation at P258563 (C 79B) in accordance with the CFPPP (MM FF-1).



Photo 5: A crew member at P259703 (C 79B) was observed using a drip pan while adding oil to the chain saw to prevent leaks or spills from being discharged onto the ground in accordance with MM PHS-2.



Photo 6: A crew was observed stripping asphalt and setting steel plates along C 440. Erosion control BMPs were observed in good condition in accordance with the ECP (MM HYD-1) and SWPPP (MM HYD-1, MM BIO-7). Cultural ESAs were observed avoided by crews in accordance with the HPMP (MM CUL-1) and APM CUL-03.

ATTACHMENT B Notices to Proceed

NTP No.	Date Issued	Description	Conditions Included (Y/N)
CPUC-001	September 21, 2016, updated October 31, 2016	Construction activities associated with TL 625B and TL 629E	Y
CPUC-002	March 15, 2017	Construction activities associated with TL 6931	Y
CPUC-003	March 24, 2017	Geotechnical activities associated with TL 682	Y
CPUC-004	June 27, 2017	Construction activities associated with TL 682 Phase I: Pole Z118102 to Warners Substation	Y
CPUC-005	July 10, 2017	Geotechnical activities associated with C440 and C449	Y
CPUC-007	August 15, 2017	Construction activities associated with C78	Υ
CPUC-008	November 8, 2017	Construction activities associated with C442	Y
CPUC-009	December 12, 2017	Geotechnical borings and seismic surveys along TL 629A and TL 625D	Y
CPUC-010	December 18, 2017	Construction activities associated with Phase 1 of C 440	Y
CPUC-011	January 24, 2018	Request to implement geotechnical investigation program, which includes geotechnical borings along TL629C	Y
CPUC-012	January 9, 2018	Reconstruct TL 6957 (formerly referred to as 625D)	Y
CPUC-013	April 5, 2018	Reconstruct TL 682 Phase III	Y
CPUC-014	June 26, 2018	Reconstruct/Relocate C157	Υ
CPUC-015	August 30, 2018	Request to begin construction on C 449	Υ
CPUC-016	July 10, 2018	Geotechnical Activities associated with TL 6923 and TL 625C	Y
CPUC-017	August 30, 2018	Request to being construction on TL 629C	Y
CPUC-018	August 15, 2018	Request to implement a geotechnical investigation program, including geotechnical borings, along C 79A.	Y
CPUC-019	November 30, 2018	Reconstruction of TL 6958 (formerly referred to as TL629D)	Y
CPUC-020	April 19, 2019	Reconstruction of TL 629A	Υ
CPUC-021	May 29, 2019	Reconstruction of C79A	Υ
CPUC-022	June 18, 2019	Reconstruction of TL 625C	Y
CPUC-023	July 11, 2019	Reconstruction/Removal of C440 Phase I Overhead	Y
CPUC-024	November 22, 2019	Reconstruction of TL 6923	Y
CPUC-025	February 4, 2020	Remove TL 626 from service and convert the northern section of TL 626 from 69 kV to 12 kV	Y
CPUC-026	April 23, 2020	Convert the southern portion of TL 626 from a 69 kV transmission line to 12 kV distribution line from Johnson Creek (Pole P258599) to the Descanso Substation	Y
CPUC-027	June 5, 2020	Reconstruct Phase II of the C 440 Component	Υ



ATTACHMENT C Minor Project Refinement Request

Minor Project Refinement Request No.	Submitted	Description	Status	Approval
		Description Medical Me		Approval
001	10/5/16, Revised 10/18/16	Request for Modifications to the Anderson, Merrigan and Japatul Spur Staging Yards	Approved	10/21/16
002	2/21/16	Modifications to TL 625B and TL 629E	Approved, with Conditions	2/10/17
003	1/18/17	Use of Additional Water Source	Approved, with Conditions	4/4/17
004	3/20/17	Use of Orchard Staging Yard and Nursery Staging and Fly Yard	Approved, with Conditions	5/16/17
005	5/9/17	Modifications to C78	Approved	8/15/17
006	6/20/17	Drainage Structure Installation at Pole Z272867 (TL 625B)	Approved	7/6/17
007	8/1/17	Love Valley Staging and Fly Yard	Approved	9/25/17
800	8/14/17	Mendenhall Fly Yard (TL 682)	Approved	9/1/17
009	10/10/17	Request for refinements for Phase I and Phase II of TL682	Approved	11/22/17
010	10/16/17	Addition of staging area and shift of pole P257776 (C78)	Approved	10/27/17
011	1/9/18	Modifications to TL 6957 (formerly TL 625D)	Approved	3/12/18
012	1/22/18	Request for an additional staging/fly yard (Creekside Ranch Staging and Fly Yard)	Approved	2/6/18
013	2/7/18	Request to move Pole P178040, per permittee request	Approved	2/9/18
014	2/15/18	Request to begin construction on Phase III of TL682. This request is combined with NTP #13.	Approved	4/5/18
015	2/22/18	Request to move a pole, per permittee request and additional pole work outside of the Rincon Substation.	Approved	3/14/18
016	3/29/18	Refinements to TL 629E	Approved	4/3/18
017	4/12/18	Refinements to C157	Approved	6/26/18
018	5/29/18	Refinements to C 449	Approved	8/30/18
019	7/2/18	Refinements to TL 629C	Approved	8/30/18
020	8/23/18	Request for road maintenance and temporary access and pole workspaces along C 157	Approved	8/29/18
021	8/23/18	Interset Pole on TL 682	Approved	9/24/18
022	10/16/18	Refinements to TL 6958 (formerly TL 629D)	Approved	11/30/18
023	11/15/18	Expansion of the Buckman Springs Fly Yard and addition of the Old Buckman Springs Staging Yard and Rodriguez Staging Yard	Approved, with Conditions	12/4/18
024	11/26/18	Request to use the Pacific Crest Trail for access along C 449 and TL 629C	Approved	1/3/19
025	12/11/18	Bartlett Staging Yard	Approved	1/22/19
026	2/22/19	Refinements to TL 629A	Approved	4/19/19
027	3/1/19, Revised 3/8/19	Expansion of the Cameron Staging Yard	Approved	3/12/19
028	3/7/19	Underground workspaces at three existing pole locations on C 449	Approved	3/12/19

ATTACHMENT C Minor Project Refinement Request

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029	3/28/19	Refinements to C79A	Approved	5/29/19
030	3/29/19	Modify Route to Pole P45476 (C449)	Approved	4/05/19
031	4/26/19	Refinements to TL 625C	Approved	6/18/19
032	5/6/19	Refinements to C 440 Phase I Overhead	Approved	7/11/19
033	5/17/19	Convert Staging areas 2 and 2A from staging to staging and fly yards (C440)	Approved	6/04/19
034	5/17/19	Replace Stevens Ranch Staging Yard Relocation	Approved	5/29/19
035	6/06/19	Refinements to TL 629A Components	Approved	6/18/19
036	6/28/19	Addition of Paso Picacho Staging Yard	Approved	7/17/19
037	6/28/19	Expansion of the Merrigan Staging Yard	Approved	7/03/19
038	7/26/29	Refinements to TL 629A	Approved	8/14/19
039	9/5/19	Refinements to TL 625C	Approved	9/19/19
040	9/12/19	Addition of Underground Alignment to C440	Approved	10/10/19
041	10/2/19	Refinements to TL 6923	Approved	11/22/19
042	10/29/19	Addition of temporary access/entry/turnaround areas, temporary pole work areas, and footpaths at Poles Z774861, Z774862, Z774863, and Z774864	Approved	12/9/19
043	12/27/19	Replacement pole location adjustment and addition of temporary workspace at Pole Z272939	Approved	1/9/20
044	2/10/20	Refinements to TL 626 Conversion South	Approved	4/23/20
045	2/21/20	Temporary shoo-fly along TL629A	Approved	3/9/20
046	3/6/20	Additional anchor locations and access road modifications along C 440 Phase I.	Approved	3/26/20
047	4/9/20	Modify components of TL 626 Conversion North /TL 626 RFS	Approved	4/22/20